Street dining and trading plays an important role in the lifestyle and character of a city by adding life and activity to its streets and public spaces. Through Ballarat Imagine the Ballarat community strongly expressed that they value street dining as an important part of the identity and culture of their city, and that they would like to see it increase into the future.

This code has been developed with a focus on encouraging street dining and trading within the City. It aims to support businesses to plan, operate and maintain street dining and trading areas by providing a set of guidelines and standards that are clear and easy to understand and by simplifying the application process.

Whilst Council encourages street dining and trading, it is also responsible for maintaining standards for the safety, accessibility and appearance of its streets, footpaths and public spaces. This document sets clear minimum standards to ensure that outdoor dining and trading areas are planned, operated and maintained in an appropriate manner and that the needs of all users are balanced.
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PART A: GETTING STARTED

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1: INTRODUCTION

1.1 What is Outdoor Dining and Trading?

Outdoor Dining and Trading is defined as the use of a public footpath or other public space for the purpose of extending the seating or display space of a business. Outdoor dining and trading typically includes elements such as tables, chairs, barrier screens, umbrellas, A-frame signage, display stands and planter boxes.

1.2 The Purpose of This Policy

If you are a business looking to establish or modify a street dining or trading area within the City of Ballarat, this document contains all of the basic information you will need to know to plan, operate and maintain your street dining and trading area.

This code was developed in consultation with local businesses and stakeholders to simplify and improve the application process and to encourage outdoor dining and trading within the City. Local businesses with existing permits were surveyed to gather ideas for improvements and a draft policy was then developed before being presented for wider consultation.

A key aim of developing this policy is to provide a one-stop document that is easy-to-use and clearly explains everything traders need to consider. Council will consider each application on a case by case basis to ensure the particular location and requirements of the trader are understood and to ensure issues such as safety, accessibility and amenity are appropriately addressed. The policy aims to provide a set of principles and guidelines that give traders a clear direction and more certainty in how to plan, operate and maintain outdoor dining and trading areas within the City.
1.3 How This Document Works

It is important to note that this is an enforceable document, rather than just being voluntary or guiding. It contains all of the criteria which Council uses to assess applications for outdoor dining and trading, and should be used by traders as a starting point and step by step guide. This document has been organised into three main parts to provide a simple and easy-to-use guide to help businesses to plan, operate and maintain outdoor dining and trading areas.

1. INTRODUCTION

This section provides a basic background to the policy and explains how it was developed and how it works.

2. KEY PRINCIPLES

This section sets out Council’s position in regard to some of the key issues affecting street dining and trading for both businesses and the community. The guiding principles outlined in this section form the basis of the policy and should be a starting point for traders looking to establish or modify a street dining or trading area.

3. HOW TO APPLY FOR A PERMIT FOR OUTDOOR DINING AND TRADING

This section provides a step-by-step guide to applying, renewing and making amendments to permits for street trading and dining.

4. HOW TO DETERMINE YOUR OUTDOOR DINING AND TRADING ZONE

This section is intended to help traders to determine the suitability, position and extent of their street dining and trading area. It sets out the basic spatial requirements and guidelines for managing the balance between public and private usage and highlights important issues to be considered in terms of safety, accessibility and amenity.

5. DESIGNING AND FURNISHING YOUR OUTDOOR DINING AND TRADING AREA

This section provides guidelines for the preferred type and arrangement of street furniture to be incorporated into outdoor dining and trading areas. Specific examples are shown to make it easier for businesses to understand and select furniture which meets Council standards.

6. OPERATING AND MAINTAINING YOUR OUTDOOR DINING AND TRADING AREA

This section sets out the basic roles and responsibilities for traders in regard to operating and managing a street dining and trading area. It provides an easy to use reference for current and future permit holders to check their roles and responsibilities.
This section sets out Council’s position in regard to some of the key issues effecting street dining and trading for both businesses and the community. Whilst each business may have different preferences or requirements for street dining and trading based on its particular location, character and function, it is important to have a set of guiding principles in place to give certainty and balance the needs of all users and to provide a unified approach for the appearance, character and day to day functioning of the City.

Whilst Council will consider each application on a case by case basis, the guiding principles outlined in this section reflect Council's position on the key issues and should be used as a guide for traders looking to establish or modify a street dining or trading area.

2.1 Respecting the Heritage Character

Ballarat’s streetscapes include elements from a variety of different periods and styles, but it is its heritage character that is the most identifiable and valued feature. As street dining and trading areas can have a strong impact on the appearance and character of a street, it is important that the standards that apply to them and support the general heritage standards for the City as a whole. Traders looking to establish or modify a street dining or trading area will therefore be required to comply with the following key heritage principles:

• Any existing features which contribute to the heritage character of the streetscape will not be able to be removed, relocated or modified as part of a street dining or trading area. Features such as verandas and street trees must be maintained and integrated into the design.

• Street dining and trading areas must be presented and maintained in an attractive, clean and orderly manner and all furniture must be high quality, durable and well maintained to enhance the heritage character and appearance of its location.

• The open and uncluttered appearance of the footpaths is an important aspect of Ballarat’s heritage character. Permanent structures (fixed screens, shelters etc) have the potential to alter this character and will generally not be supported for this reason. Preference will be given to temporary furniture which can be packed away at the end of trading leaving the streetscape unchanged.

• Outdoor dining areas and furniture should not replicate historical styles as this has the potential to confuse and dilute the presence of significant heritage features. Preference will be given to furniture which is simple, contemporary and understated in design and that complements rather than competes with the heritage character.

2.2 Use of a Public Space

Outdoor dining and trading requires businesses being granted permission to make use of a footpath or public space to extend their trading activities. Whilst Council promotes and encourages outdoor dining and trading, it is important to remember that any outdoor dining and trading area is still a public space and that any activities and furniture that are introduced must balance the needs of all footpath users and the community as a whole. Achieving a compromise between private and public interests is a complex issue as it involves finding a balance between encouraging activity and making outdoor dining and trading areas as comfortable and functional as possible for traders and customers, whilst at the same time not privatising the space in a way that creates a sense of exclusion for the general public or impacts on the heritage or streetscape character. In assessing the appropriateness of an application in terms of the use of a public space, Council will be guided by the following key principles:
2: KEY PRINCIPLES

• Applications that propose to extensively enclose a public area by installing decks, permanent screens and shelters will not be approved as it privatises public space and can impact on heritage and streetscape character.

• Outdoor dining is intended to have a character which is outdoors and feels like a part of the street. Weather conditions should be accommodated without the addition of infrastructure that encloses the space.

• Outdoor dining and trading areas should be regarded as ancillary to a business’s indoor area. A business should not be reliant upon its outdoor dining or trading area to overcome problems or limitations associated with their internal area.

2.3 Standard Approach (Preferred) vs. Non-Standard Approach

Street dining and trading is a temporary use of public space. All of the basic standard elements of an outdoor dining or trading area can be temporary and mobile: chairs, tables, canvas screens and roll-away planters. Council encourages the use of temporary furniture as the Standard Approach (Preferred) for outdoor dining and trading within the City as:

• it can be packed away at the end of trading hours leaving the streetscape unchanged in appearance and function

• it minimises heritage issues and means that any damage to pavements / public infrastructure are minimised

• avoids footpath obstructions when the business is closed and minimises maintenance / cleaning issues

• maintains a clear setback and passage for pedestrians that meet council’s clearance requirements (See Section 4.3)

Whilst Council encourages the use of temporary furniture for these reasons it acknowledges that in certain circumstances alternative approaches using fixed or non-standard furniture may have benefits in terms of streetscape and urban design outcomes and in assisting traders with their day to day functions. As such, Council provides the option for considering Non-Standard Approaches under particular circumstances but requires that these be subject to a more detailed assessment and permit process than the Preferred Standard Approach due to the increased complexity of issues involved. A description of the two basic approaches are as follows:
2: KEY PRINCIPLES

Standard Approach (Preferred)

- Incorporates temporary or mobile furniture only that is packed away at the end of trading hours
- Proposed furniture does not require sleeves or fixing to the footpath (sleeves are permitted for umbrellas to be semi-fixed but will require additional permits and costs to the applicant)
- Furniture is generally in accordance with the standard furniture examples shown in Section 5.2
- Applications that follow the criteria are subject to the Standard Permit Assessment and Standard Permit Fee

Example of the Standard Approach (Preferred) where all furniture elements are temporary but still provide a high level of amenity, functionality and individual expression for outdoor dining and trading areas

Non-Standard Approach (Requires Special Review and Approval Process)

- Incorporates any furniture or structures which are fixed and not packed away at the end of trading hours
- Proposed furniture requires fixing to the footpath
- Furniture is non-standard and not in accordance with the standard furniture examples shown in Section 5.2
- Includes any fixings to verandahs or facades ie / heaters, blinds which will require separate building permits
- Applications that follow these criteria will be subject to a more detailed Non-Standard Assessment Process and a Non-Standard Permit Fee subject to the nature of the proposal

Example of a Non-Standard Approach where fixed planters and seating is incorporated which is not packed away at the end of trading hours - requires special review and approval process
2.4 A Simplified Permit, Fee and Monitoring Process

Council understands that street dining and trading plays an important role in the lifestyle and character of a city by adding life and activity to its streets and public spaces. In order to better support traders in providing outdoor dining and trading the application and fee process has been simplified.

A standard one-off application fee now applies for the Outdoor Dining and Trading Permit (formerly known as a Footpath Trading Permit) which will be valid for three years. This will simplify the process for applicants, and require them to only renew and pay for permits once every three years.

As outlined through section 2.3 there are two approaches to consider when applying for a permit. Depending on which approach is taken, will influence the final fee. All applications that choose to implement a Standard Approach to outdoor dining and trading will incur a standard fee which is outlined in Table 1 below.

<table>
<thead>
<tr>
<th>Permit Type</th>
<th>Application Fee (3 years expiry)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Outdoor Dining (Standard Approach)</td>
<td>$200</td>
</tr>
<tr>
<td>A-Frame Advertising Signage</td>
<td>$100</td>
</tr>
<tr>
<td>Display of Goods for Sale or Hire</td>
<td>$100</td>
</tr>
<tr>
<td>Amendment to issued Permit</td>
<td>$100</td>
</tr>
</tbody>
</table>

Table 1 Outlines the new fee structure for Outdoor Dining and Trading Permits

It should be noted that the above table refers only to the preferred Standard Approach. If an application is determined to require further assessment under the Alternative Approach, there will be additional costs.

The additional costs will be dependent on the proposed design and submission of further information. Applicants should note that this could take several weeks longer to assess then the Standard Approach. The application will be reviewed by the relevant Local Laws Officer and other council officers after an inspection has been carried out. If determined that a permit should be issued, applicants will then receive an additional schedule of fees to be paid before the permit is finalised.

Amending an Existing Permit

There maybe instances where an existing permit holder would like to alter their permit either by moving to a more semi-fixed, fixed approach or by adding additional infrastructure to their existing area. Permit holders are required to notify Council of any changes to the design of their outdoor dining and trading area.

An additional site inspection maybe required on site and an amendment fee issued to generate a new permit with specific conditions. Additional fees maybe required depending on the nature of the amendment.
3: HOW TO APPLY FOR A PERMIT FOR OUTDOOR DINING + TRADING

3.1 Application Process

The key steps involved in applying for an Outdoor Dining and Trading Permit are outlined in Figure 1. It is important to note that no outdoor dining or trading is to take place until this process has been completed. Application forms are available through Council’s Customer Service team located within the Phoenix Building at 25 Armstrong Street South or online at www.ballarat.vic.gov.au.

3.2 Need Help?

If you have any questions on how to make a new application or changes to an existing permit you can contact an officer from the Local Laws team on (03) 5320 5530.

3.3 Fees

An application fee is payable for all Outdoor Dining and Trading Permit applications. An application fee of $200 is charged for all Standard applications, however additional fees may apply for Non-Standard approaches to applications. A fee of $100 is charge for standard advertising sign and display of goods applications. For further information on the Outdoor Dining and Trading Fee Structure go to (www.ballarat.vic.gov.au) or refer to section 2.4 of this policy.

Figure 1 - Application Process for Outdoor Dining and Trading Permit
PART B: HOW TO PLAN + DESIGN YOUR OUTDOOR DINING + TRADING AREA

4: HOW TO DETERMINE YOUR OUTDOOR DINING + TRADING ZONE
5: DESIGNING + FURNISHING YOUR OUTDOOR DINING + TRADING AREA
4: HOW TO DETERMINE YOUR OUTDOOR DINING AND TRADING ZONE

4.1 General Principles to Consider in Determining Your Outdoor Dining and Trading Zone

This section sets out the general principles that should be used to determine the potential suitability, location and extent of your outdoor dining and trading area. These principles have been established to ensure that outdoor dining and trading areas are comfortable, attractive and functional whilst at the same time ensuring that they do not conflict with other existing or proposed public uses or street activities. It is important to note that these are general principles only, and that Council will consider each application on a case by case basis to identify any site specific issues or requirements.

4.2 Suitability of Location

Determining whether an area is suitable for use as an outdoor dining and trading area needs to be carried out on a case-by-case basis as it involves the site specific consideration of a wide range of issues such as public use and safety, pedestrian and disability access, car parking and protection of public assets such as street trees, signage and furniture. The following provides a list of issues that Council will consider in determining the suitability of proposed outdoor dining and trading areas:

Suitable Locations

Outdoor dining and trading zones are most suitable:

- in streets with a minimum paved footpath width of 3m so that outdoor dining and trading can be accommodated without interfering with pedestrian access and other street activities;
- in public places such as Bridge Mall or in laneways that are closed to vehicular traffic and have a suitable width;
- where the outdoor dining and trading area will be clearly visible from the inside of the associated business to ensure effective monitoring;

Unsuitable Locations

A site may be considered an unsuitable location for outdoor dining and trading where it:

- compromises public safety, access and circulation or significantly reduces sight lines;
- will negatively impact on neighbouring uses in terms of noise, amenity and/or safety of the outdoor dining/street trading area;
- interferes with the safety or functioning of bus zones and taxi zones or designated accessible parking spaces.
Once the general suitability of a proposed location is determined, the actual extent of an outdoor dining and trading area can then be defined by identifying the basic footpath zones and required setbacks. The size of each dining and trading zone is dependent on the overall width of the footpath and associated standard setbacks. The following section provides a general step-by-step guide for determining the outdoor dining and trading area on a ‘footpath’ within a ‘typical street’. For outdoor dining and trading areas proposed within other public spaces (i.e. laneways), Council will provide site specific advice.

### How do I work out my Outdoor Dining + Trading Zone?

**Step 1:** Measure the width of the footpath (from the building to the kerb as in Figure 2)

**Step 2:** Subtract the required Pedestrian Zone width (based on the footpath widths identified in Table 2)

**Step 3:** Subtract the required Kerb Zone width (based on the kerb requirements identified in Table 3)

**Step 4:** Your general Outdoor Dining and Trading Zone is then defined by the remaining footpath width less the required setbacks identified in Section 4

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**Figure 2 - Basic Footpath Zones**
4: HOW TO DETERMINE YOUR OUTDOOR DINING AND TRADING ZONE

4.3 Pedestrian Zone

The pedestrian zone is the area primarily dedicated to pedestrian movement along the footpath. The pedestrian zone measured from the edge of the property line to the inner edge of the outdoor dining and trading zone (refer to Figure 2). The pedestrian zone must kept clear of outdoor furniture, signage or any other items that may cause safety hazards for pedestrians. The minimum required pedestrian zones based upon footpath width are identified in Table 2.

<table>
<thead>
<tr>
<th>Footpath Width</th>
<th>*Pedestrian Zone Requirement</th>
</tr>
</thead>
<tbody>
<tr>
<td>Less than 3m</td>
<td>Outdoor Dining and Trading not permitted</td>
</tr>
<tr>
<td>3m-3.5m</td>
<td>Minimum 1.8m</td>
</tr>
<tr>
<td>3.5m-4.5m</td>
<td>1.8m or greater</td>
</tr>
<tr>
<td>4.5m or greater</td>
<td>2m or greater</td>
</tr>
</tbody>
</table>

Table 2: Pedestrian Zone Requirements

4.4 Kerb Zone

The Kerb Zone refers to the distance between the outer kerb edge and the outer edge of an outdoor dining zone. The kerb zone ensures clear access from the road to the footpath and must be kept clear of any furniture, signage or any other items that may cause hazards for pedestrians or vehicles. Kerb zone requirements will vary according to the use of space adjacent to the kerb. Minimum Kerb Zone requirements are outlined in Table 3.

<table>
<thead>
<tr>
<th>Kerb Zone adjacent to:</th>
<th>*Kerb Zone Requirement</th>
</tr>
</thead>
<tbody>
<tr>
<td>Angle Parking</td>
<td>0.7m</td>
</tr>
<tr>
<td>Disabled Parking (Parallel) (Angle)</td>
<td>1.5m 0.7m</td>
</tr>
<tr>
<td>Parallel Parking</td>
<td>1m</td>
</tr>
<tr>
<td>Bus &amp; Taxi Zones</td>
<td>1.5m</td>
</tr>
<tr>
<td>Loading Zone</td>
<td>1.5m</td>
</tr>
</tbody>
</table>

Table 3 Kerb Zone Requirements

4.5 Outdoor Dining and Trading Zone

The Outdoor Dining and Trading Zone refers to the area within the footpath where outdoor dining and the display of goods and advertising can occur. The width of the Outdoor Dining and Trading Zone varies from street to street depending on the width of the footpath and the required setback tables found in Section 4.6. It is the responsibility of the business to ensure that all outdoor dining items including tables, chairs, umbrellas, screens, planter boxes, heaters, A-Frame signs and any other approved items remain within the Outdoor Dining and Trading zone at all times.
4.6 Required Setbacks

After working out the general location and width of your potential Outdoor Dining and Trading Zone it is then necessary to identify the more detailed setback requirements such as spacing between outdoor dining areas and clearances from existing street furniture and infrastructure in order to determine the exact extent of the Outdoor Dining and Trading Zone. Setback requirements will be confirmed by the Local Laws Officer as part of the application process, however the following section identifies these general setback requirements to be used as a guide by traders.

Setback from Side Property Lines

A 500mm setback is required from either side boundary to ensure access points are maintained between the Pedestrian Zone and the road (see Figure 3).

Setback from Existing Street Furniture and Fixtures

Generally, Council will not relocate or remove existing street furniture or fixtures at the request of traders. Traders should take into account the existence of existing Council fixtures and relevant adjacent parking zones or conditions when proposing to apply for a permit. (Note: requests to relocate existing infrastructure may require additional approvals from Council and may incur costs by the applicant). Table 4 below identifies required clearances to be provided for typical street fixtures:

<table>
<thead>
<tr>
<th>Type of Fixture</th>
<th>*Required Clearances</th>
</tr>
</thead>
<tbody>
<tr>
<td>Bicycle Racks</td>
<td>1m</td>
</tr>
<tr>
<td>Fire Hydrants</td>
<td>1m</td>
</tr>
<tr>
<td>Public Seating</td>
<td>1m</td>
</tr>
<tr>
<td>Litter Bins</td>
<td>1m</td>
</tr>
<tr>
<td>Parking Meters</td>
<td>1m</td>
</tr>
<tr>
<td>Electricity Poles and Meter Boxes</td>
<td>0.5m</td>
</tr>
<tr>
<td>Street Lights</td>
<td>0.5m</td>
</tr>
<tr>
<td>Trees or Tree Guards (surrounds)</td>
<td>0.5m</td>
</tr>
<tr>
<td>Parking Bay Numbers</td>
<td>0.3m</td>
</tr>
</tbody>
</table>

Table 3- Setbacks from Existing Street Infrastructure

Setback from Intersections

In order to provide suitable pedestrian circulation space, clear sightlines and safe conditions for all road users around intersections it is important to ensure that outdoor dining and trading areas are adequately set back from intersections. The amount of setback that will be required will vary depending on factors such as the type of intersection and the level and speed of vehicular traffic. Generally a minimum setback of 2.5m as measured from the corner of the building line will be required (see in Figure 3) however increased setbacks may be required at some locations due to factors including intersection alignment, crash history or building proximity to the roadway.
**Breaks in Extended Outdoor Dining and Trading Areas**

Where an outdoor dining area runs continuously for 10m or more, an access break of a minimum of 1m in width must be provided generally in the center of the dining and trading zone to ensure regular access points are maintained between the Pedestrian Zone and the road. For longer continuous dining and trading areas an additional 1m break needs to be provided for every 10m of dining and trading area.

![Figure 3 - Basic setbacks example](image)

**Setbacks from Special Zones**

Additional setbacks may be required in special cases such as around bus stops and taxi zones or for specific periods such as during construction projects. In these special cases Council will provide advice on required setbacks on a case-by-case basis.

**4.7 Use of Neighbouring Outdoor Dining and Trading Zones**

A trader can apply for a permit to extend their outdoor dining or trading area to the footpath in front of neighbouring premises. A statement from the neighbouring business owner must be provided to Council with the permit application confirming that the neighbouring business owner and land owner:

- give permission for the applicant to extend the location of the adjacent outdoor dining and trading area to the front of their premises
- are aware that if permission is granted that the area will no longer be available for their own use (i.e. they cannot place any signage related to their own business in that area)

In the case where permission is withdrawn by the neighbour (current or future), the outdoor dining and trading activities must be removed immediately from the neighbouring area.

*Any distance other than a statutory requirement may be varied at the discretion of a Local Laws Officer.
5.1 General Standards for Furnishing Your Outdoor Dining and Trading Area

The type, quality and presentation of furniture within outdoor dining and trading areas has a significant impact on the appearance and character of a street. In order to simplify the application process, Council does not specify fixed standards for the number and placement of furniture within outdoor dining and trading areas but rather leaves this process to the responsibility, judgement and experience of traders. However, Council has a list of basic standards that it requires traders to meet to ensure that outdoor dining and trading areas are furnished in a manner that is safe and functional and is attractive and of a quality that contributes to the streetscape. If Council considers that these standards are not being met it reserves the right to advise traders to make changes or to cancel a permit until the standards are met. Council standards require that all furniture be:

- positioned within, and must not extend outside of, the permitted outdoor dining and trading zone;
- arranged so that it provides a suitable level of accessibility, circulation and safety for staff and clientele;
- of a high standard quality and materials so that it is durable and adds to the amenity of the street
- removed from the footpath and packed away at the end of each trading day;
- must be kept clean and in good working order and meet basic safety standards such as being wind resistant (not easily blown over or away) and free of sharp edges or other features likely to cause injury;
- has suitable bases that protect the footpath pavement from damage (e.g. some tables and chairs create divots in asphalt on hot days which can become trip hazards)
5: DESIGNING AND FURNISHING YOUR OUTDOOR DINING AND TRADING AREA

5.2 General Types of Furniture

Council classifies furniture for outdoor dining and trading into 3 general types - Temporary Furniture, Semi-Fixed Furniture and Fixed Furniture. The following section provides a definition for each type and explains Council’s preferred approach to the furnishing of outdoor dining and trading areas.

Temporary Furniture

Temporary Furniture refers to furniture that is completely removable and mobile and is packed away at the end of trading hours. Council encourages the use of temporary furniture as the Standard Approach (Preferred) for outdoor dining and trading within the City as it:

• leaves the streetscape unchanged in appearance and function once it is packed away and minimises heritage issues;
• minimises damage to pavements / public infrastructure;
• avoids footpath obstructions when the business is closed and minimises maintenance / cleaning issues;
• provides more flexibility in layout and design of the outdoor trading area and reduces the impression that a footpath or public space has been privatised.

For these reasons Council prefers that traders provide all of the basic standard elements of their outdoor dining and trading areas such as chairs, tables, canvas screens and planters as Temporary Furniture.

Semi-Fixed Furniture

Semi-Fixed Furniture refers to furniture that is semi-locked into ground sockets built into the footpath but is removed and packed away after business hours without the need for specific tools. Council’s preference is that all umbrellas be semi-fixed to the pavement to provide improved stability and safety. Whilst Council prefers all other furniture to be Temporary Furniture, it is acknowledged in some instances that it may be appropriate to semi-fix furniture such as canvas screens or planters and these will be assessed on a case-by-case basis. It is important to note that installation of any semi-fixed furniture or associated fittings will require additional permits and must be carried out by City approved contractors and at the expense of the applicant.
Fixed Furniture

Fixed Furniture refers to furniture that is permanently fixed to the footpath trading area and is not packed away after business hours. Council generally does not support the use of fixed furniture for outdoor dining and trading as it:

- cannot be re-arranged or adapted in response to changing conditions or the needs of traders and outdoor dining patrons;
- presents footpath obstructions even when the business is closed and restricts access for maintenance / cleaning;
- can result in damage to pavements / public infrastructure and involve costs to restore the footpath if removed;
- permanently changes the streetscape and can have additional implications from a heritage viewpoint.

Council acknowledges that in some instances fixed furniture may have benefits in terms of streetscape and urban design outcomes and in assisting traders with their day to day functions. As such, Council provides the option for considering fixed furniture as a Non-Standard Approach under particular circumstances but requires that these be subject to a more detailed assessment and permit process and involves additional fees for assessment. Examples of instances where fixed furniture may be considered would be for elements such as fixed planters or bench seating - and these will be considered on a case-by-case basis. It is important to note that Council will not support the installation of large fixed elements such as gazebos and pavilions as it privatises the streetscape.
5.3 Tables and Chairs

Traders should select high quality tables and chairs that are attractive, comfortable and durable. Preference will be given to tables and chairs that are of a style and colour that does not dominate the streetscape or conflict with the heritage character. Traders will be required to provide photos or brochures of their proposed tables and chairs as part of their permit application to ensure that they meet Council’s preferred standards. Council standards require tables and chairs to be:

- made of good quality materials and be sturdy yet portable - the use of a metal or timber frame is preferred.
- wind resistant (i.e. designed to resist wind gusts)
- constructed of durable and hard-wearing materials (such as powder-coated or polished aluminium, brushed or stainless steel frames)
- easy to clean and be well maintained
- free of any advertising material
- removed and packed away outside of trading hours
- have bases that will not cause damage to footpaths

Examples of suitable tables and chairs - understated, high quality and durable
5.4 Outdoor Dining Screens

Screens can help to delineate an outdoor dining area, create a sense of safety and comfort for patrons and also add variety and interest to a street. Council standards require that screens be:

- a maximum height of 900mm to preserve the general appearance and sense of openness of streetscapes (screen heights may only be increased to a maximum of 1200mm where Council assesses that it is necessary to improve street activation, safety or amenity);
- designed with a minimum 20mm clearance from the footpath to allow for drainage
- made of good quality and durable materials that can withstand weather exposure and general wear
- neutral and darker colours that do not dominate the street
- stable, secure and wind resistant (council will support semi-fixed screens where it can be demonstrated that it is necessary to improve wind resistance and safety)
- portable so that they can be removed and packed away outside of trading hours (Council will only consider fixed screens in special circumstances where it can be demonstrated that it is necessary to improve street activation, safety or amenity)
- of a design and appearance that complements the streetscape and business but limits advertising - the name of the business or sponsor is acceptable but must not exceed approx. 33% of the total surface area of the screens

The three basic types of screens are described below:

Canvas Screens

Removable canvas screens that comply with the above general requirements are the preferred standard for Council.
Alternative Screens

Council encourages creativity and innovation and will consider alternative screens where they will help to activates and add variety and amenity to a streetscape. Alternative Screens refer to screens that meet Councils required standards but are of a different design or materials to regular canvas screens. Alternative Screens will be assessed on a case-by-case basis and upon design merit with consideration being given to issues such as streetscape and heritage, durability, presentation, safety and materials. Alternative Screens must also be designed so that materials and treatments face outwards towards the street.

Fixed Glass Screens

Consistent with the principles of respecting the heritage character and enclosure of public spaces, fixed glass screens are generally not permitted. Glass screens will only be considered in special circumstances where it can be demonstrated that it is necessary to improve street activation, safety or amenity. Any proposal for fixed glass screens will require an additional assessment, fee and building permit and involve Council undertaking a review of the wider heritage and streetscape character.
5: DESIGNING AND FURNISHING YOUR OUTDOOR DINING AND TRADING AREA

5.5 PLANTER BOXES

In principle, Council encourages the use of planter boxes in place of barrier screens, or as features within outdoor dining and trading areas as a way to add greenery and interest to streetscapes. Council standards require planter boxes to:

• be a maximum width of 500mm and a maximum length of 1200mm
• have a total height of no more than 900mm from footpath
• be elevated 20mm above the footpath to allow for drainage
• be constructed of sturdy and durable materials such as steel and timber and be complementary in appearance to the streetscape
• be properly secured in place during use (e.g. have lockable wheels / casters) and removed from the footpath outside of trading hours (Council will only consider fixed planters in special circumstances where it can be demonstrated that it is necessary to improve street activation, amenity and safety, and that cleaning and vandalism issues can be appropriately addressed
• be designed and positioned so that water and soil from the planters does not enter into the storm water system, stain pavements or cause a safety hazard to pedestrians

Planter boxes must be well maintained with healthy plants and must be kept clean of litter - if this is not adhered to then Council will require the planter boxes to be removed from use. Empty planter boxes must be removed or replanted. A list of plant species suitable for planter boxes and the local climate is available through Council’s website, but should be noted that this is a guide only and not a restrictive list.

5.6 POTS

In principle, Council supports the introduction of pots within outdoor dining and trading areas as a way to add greenery and interest to streetscapes. The same standards for maintenance, watering, safety and storage used for planter boxes apply to individual pots. The placement of pots must ensure that the safety and access of pedestrians, staff and clientele is not compromised.
5.7 UMBRELLAS

Umbrellas should only be used where existing shelter such as verandahs, canopies or trees do not provide sufficient protection from the elements. The use of umbrellas where existing awnings or verandah’s are present gives a cluttered appearance and detracts from the building façade and appearance of the street. Council standards require umbrellas to be:

- of neutral and darker colours that do not dominate the street and that complement the other outdoor furniture being used (i.e. the barrier screens)
- positioned in the Outdoor Dining and Trading Zone only and must not extend in to the Pedestrian Zone or the Kerbside Zone
- a minimum of 2.2 metres high at the lowest point
- firmly secured either through an in-ground socket device or through the use of a temporary umbrella base which should be made of a high quality material that ensures public safety and that can not be lifted by strong winds (any damage caused to people or property arising from the umbrellas will be the responsibility of the permit holder)
- positioned so as to not obstruct traffic signals or visibility at intersections, parking and other signage.
- of a design and appearance that complements the streetscape and business but limits advertising - the name of the business is acceptable but must not exceed approx. 33% of the total surface area of the umbrellas

5.8 BLINDS

In certain situations drop down blinds can improve the dining experience in streets where there is poor protection from the elements. Transparent drop-down blinds may be permitted, subject to a building permit from Council. Applications will be assessed on a case by case basis considering available space, prevailing urban character, existing street infrastructure, and traffic conditions. Council standards require blinds to be:

- installed only where a verandah or balcony already exists and must be designed and integrated properly into the permanent structure
- used only when warranted by the weather conditions. All screens must be rolled up or removed outside of trading hours and when weather does not warrant their use.
- fixed firmly in position when in use. Blinds may be attached to screens or to the footpath surface (refer to standards for in-ground socket / lock-in devices). In cases where attachment is made to the screen, the stability of the screen must not be compromised - this can be achieved by ensuring screens are secured to the footpath via an in ground socket or lock-in device.
- free from advertising and have maximum transparency - coloured or decorated materials will not be permitted as they can limit sight lines and reduce the visual openness of a street
- made from high quality material kept clean at all times and maintained to a safe standard and any damage must be repaired immediately or removed.
- reviewed by Council's Heritage Advisor where they are proposed in a heritage overlay area
- positioned so as to not intrude into the pedestrian or kerb zone
- positioned so that they run parallel to the street only and not at right angles which enclose the area
5.9 GAS HEATERS

Gas heaters are popular for heating outdoor dining areas in the public place. Whilst council permits the use of either fixed or freestanding heaters, permit holders should be mindful of the energy consumed by heaters and their contribution to greenhouse gases.

Fixed Heaters:

Outdoor gas heaters may be affixed to awnings/verandahs (so as to be off the footpath area) and connected to a reticulated gas supply. Applicants should note that a building permit is required to undertake this option and must consider impacts on heritage buildings if applicable.

Freestanding Heaters:

If patio type heaters positioned on the footpath are to be used, they must be included on the application and must be specifically covered by the applicant’s public liability insurance. Council standards require that all heaters be:

- placed within the Trading Zone
- carry the appropriate certification by the Australian Gas association and must be used in accordance with the manufacturer’s instructions and any safety or technical advice available through the Office of Gas Safety
- be associated with the footpath permit for an outdoor dining facility

5.10 IN-GROUND SOCKETS AND LOCK-IN DEVICES

It is important to note that installation of any in-ground sockets or lock-in devices requires an asset protection permit and must be carried out by City approved contractors and at the expense of the applicant. The following design standards apply for in-ground sockets:

- Sockets must be made of stainless steel and have an auto shut lid to prevent the lid staying open and creating a hazard on the footpath;
- Sockets must be installed flush to the level of the footpath, and no parts should project above footpath level when not in use;
- Sockets must be installed in accordance with manufacturer’s specifications and any Council permit conditions;
- Any damage to the footpath must be reported to Council by the permit holder. Rectification works are at the permit holder’s expense.

5.11 DECKING

Consistent with the principles of respecting the heritage character and enclosure of public spaces, decking of outdoor dining and trading areas will generally not be permitted. Decking will only be considered in special circumstances where it can be demonstrated that it is necessary to improve street activation, safety or amenity. Any proposal for decking will require an additional assessment, fee and permit process and involve Council undertaking a review of the wider heritage and streetscape character.
5: DESIGNING AND FURNISHING YOUR OUTDOOR DINING AND TRADING AREA

5.13 ADVERTISING (A-FRAMES / PORTABLE ADVERTISING SIGNS)

Council understands the need for businesses to utilise the footpath area to advertise their business and will permit use of advertising signs with certain conditions.

All advertising signs must be placed in the Trading Zone. Advertising signs are not permitted in the Pedestrian or Kerb Zones where they could potentially become hazardous for pedestrians. See Section 4 to help determine your Trading Zone.

A maximum of one advertising sign is permitted per business to minimise cluttering of the street. An additional advertising sign maybe considered at the discretion of the officer. Advertising signs must be no greater than 1 square metre per side in area and have no dimension greater than 1200mm.

Positioning of signs should generally be located adjacent to the premises frontage, however where the footpath does not allow for a trading zone, alternative locations may be considered on a case-by-case basis. Advertising signs must also not be attached to any existing council fixtures such as bins, street furniture, footpath or signage without the prior approval of a Local Laws Officer. Applications wishing to do so will be considered on a case-by-case basis.

Alternative Signs

Council does not permit the use of inflatable signs, portable electric signs, illuminated, revolving, spinning or flashing signs or the use of flags and banners. However, Council understands that traders may wish to use alternative methods of advertising which will be considered on a case-by-case basis taking into consideration available space, prevailing urban character, public safety, existing street infrastructure and traffic conditions.

Generally advertising signs will not be permitted within residential areas but maybe considered for permitted business at the discretion of the Local Laws Officer.

5.14 DISPLAY OF GOODS

Council supports traders in displaying goods for sale or hire where deemed safe and appropriate to do so. Goods for sale or hire must be placed within the Trading Zone and not in the Pedestrian or Kerb Zones to allow clear access for all pedestrians.

The area used to display goods for sale or hire must be no greater than 2m², allowed only on footpaths wider then 3.5 m and be completely removable after business hours so as not to obstruct pedestrian movement. Additionally no goods for sale or hire may be positioned on any road, median strip or roundabout at any time.

No item displayed for sale or receptacle used to display such goods, can be greater than 800mm wide, 1.5 metres long and no greater than 1.5 metres high. A Local Laws Officer may at his or her discretion allow the display of goods of a greater dimension and area in Industrial type areas.
5.15 SPECIAL CONSIDERATIONS

There are some circumstances where special considerations may be considered that will differ from the usual advertising standards. Applications for businesses operating in industrial and residential areas will be considered on a case-by-case basis, allowing officers to assess the impact of proposed advertising and goods for display on surrounding areas.

Similarly, applicants wishing to place advertising signs at entrances to lane-ways or shopping malls instead of fronting their businesses, will need further assessment. Officers will need to ensure pedestrian movement is not restricted and that the street remains uncluttered.

5.16 OTHER OUTDOOR DINING AND TRADING ITEMS

Traders wanting to include other elements not already covered in this document within their outdoor dining and trading area such as additional lighting or a cash register must specify these on their application (or by subsequent request) and gain approval from a Local Laws Officer before components are placed in the area.
PART C: OPERATING & MANAGING YOUR OUTDOOR DINING & TRADING AREA

6: OPERATING AND MAINTAINING YOUR OUTDOOR DINING AND TRADING AREA
6: OPERATING AND MAINTAINING YOUR OUTDOOR DINING AND TRADING AREA

6.1 ROLES AND RESPONSIBILITIES

Council is responsible for the general maintenance of the footpath and will play an important role in ensuring a safe, clean and welcoming environment for all residents. At particular times this may require Council, Service Authorities or Special Events Organisers to access or alter the footpath to ensure the safety and amenity of the street is maintained. Where possible reasonable notice of proposed footpath works will be given to permit holders.

The role and responsibility of the permit holder is to oversee the daily management of the outdoor dining and trading area and ensure they remain compliant with the current policy. Maintaining clear pedestrian access, a clean environment and welcoming atmosphere during operating hours will ensure traders implement a successful outdoor dining and trading area.

6.2 LIABILITY AND INSURANCE

The permit holder is responsible for any liability issues associated with the outdoor dining and trading area, including outdoor dining that has been permitted outside a neighbouring premise. Permit holders must provide and maintain a Certificate of Currency of appropriate public liability insurance for cover of at least *$10,000,000 which is valid for the duration of the permit and the proposed footpath activity.

It should be noted that the permit holder will be required to submit a copy of their Certificate of Currency annually despite the renewal of the Outdoor Dining Permit only occurring once every three years.

6.3 MAINTAINING SAFE PLACES AND STREETS

Traders are required to maintain clear access for all patrons in and around outdoor dining and street trading areas. Particular consideration should be given to people with disabilities and vision impairments when determining placement of items within the trading zone.

Allowing 24 hour access to existing infrastructure such as fire hydrants, communication switchboards, boosters and underground services should be maintained at all times. Similarly providing the same access for council workers operating street cleaning equipment is integral for day to day maintenance.

Behaviour of patrons

Monitoring and managing the behaviour of patrons within the outdoor dining and trading area is the responsibility of the business operator. Particular attention should be given to monitoring patrons at businesses operating a licensed premise. It is the responsibility of the trader to ensure that all staff practice responsible service of alcohol.

Creating a safe and inclusive environment along the pedestrian zone of the footpath should also be maintained and managing noise generated through outdoor dining is important. Operators should consider the potential noise and amenity impacts of surrounding businesses and in residential areas.
6.4 MAINTAINING PLANTS AND VEGETATION IN PLANTERS AND POTS

Council actively encourages the ‘greening’ of streetscapes through the use of planter boxes and pots to enhance the overall amenity of Ballarat’s streets. Care should be taken to ensure plants are properly maintained, removal of dead plants and planter boxes kept clear of litter.

6.5 CREATING AN ATTRACTIVE AND INVITING ENVIRONMENT

Businesses operating outdoor dining and trading must maintain the footpath area through regular cleaning throughout the day and at the close of trade each day. All furniture in the outdoor dining and trading area must be maintained, physically sound and aesthetically acceptable at all times. Maintaining a clean and safe environment promotes a high level of amenity that encourages and attracts users to the area.

Removal of Outdoor Dining and Trading Infrastructure

All items placed on the footpath must be removed after business hours or at any time specified on the issued permit.

Making sure the footpath is clear of any obstacles outside business hours will allow for clear pedestrian access as well any street cleaning equipment.

In the instance that a permit is cancelled, it will be the responsibility of the business operator to ensure all fixed, semi-fixed and temporary outdoor dining and trading items are completely removed from the footpath.

6.6 SMOKING REGULATIONS

Under the Tobacco Act 1987, smoking is banned in outdoor dining areas as of the 1st August 2017. An outdoor dining area is defined as an outdoor area that a business owner or occupier permits to be used for the consumption of food provided on a commercial basis.

This means during times food provided on a commercial basis is:
• Actually being eaten, or
• Available to be purchased and eaten in the area (regardless of whether anyone is actually eating).

Examples of outdoor dining areas include footpath dining, courtyards, balconies, and beer gardens that form part of, or are attached to, cafes, restaurants, take-away outlets, pubs, licensed premises and other similar businesses.

It is the responsibility of the permit holder to ensure their business complies with these new regulations, altering their outdoor dining and trading environment as required.

Images used throughout this document have been used to provide inspiration for outdoor dining and trading. Images have been sourced from internet image libraries and may be subject to copyright.